

APPENDIX A - REGULATIONS FOR EXPRESSIVE ACTIVITY

A. Scope

These Rules and Regulations shall apply to all Expressive Activity conducted on all areas of the Airport.

Expressive Activity is any act or speech or gathering not pursuant to contract with the City of Philadelphia, its advertising contractor, or its master retail concessionaire, nor subject to the payment of regulation fees for the use of Airport space. Expressive Activity shall include, but is not limited to, picketing, leafleting, demonstrating, solicitation, distributing literature, seeking signatures for petitions, conducting surveys, as well as other forms of advocacy or activity on behalf of an organization or group.

PHL is a security sensitive environment, designed and utilized as an air transportation facility and is neither designed nor intended as a public forum for First Amendment activities. Expressive Activity will only be permitted in or upon the Public Areas of the Airport, in locations designated by the CEO and in the manner prescribed by the CEO.

These provisions are adopted in order to maintain and enhance the efficient operation of the Airport by:

- 1) Maximizing passenger traffic flow;
- 2) Avoiding congestion, operational disruptions, duress and disturbance to passengers and patrons, and visual blight and clutter; and
- 3) Promoting the health, security, and safety of passengers, employees and patrons at PHL in keeping with the primary purpose of the Airport, applicable federal regulations, and consistent with its design and intended function.

These Rules and Regulations apply and will be enforced without regard to either the identity of the Person or organization seeking to engage in Expressive Activity or the viewpoint of the message sought to be communicated.

B. Restrictions on Expressive Activities

1. **CEO Authorization Required.** No Person shall enter or remain on Airport property to engage in Expressive Activity on or from Airport property without the written approval of the CEO or his/her designee.

2. **Rallies Involving Vehicles Prohibited.** Drive-by rallies and any forms of parading or congregating with vehicles are prohibited on the Airport's roadways.
3. **CEO Authorization Non-Transferable and Non-Assignable.** Any and all permits issued in conjunction with Expressive activities are limited solely for the purposes set forth therein and not are transferable or assignable in whole or in part.
4. **DOA Designated Locations.**
 - a. Expressive activities will only be permitted in DOA approved locations located in the Public Areas of the Airport, on the PHL Departures Roadway outside of Terminals A- West, A-East, B/C, D/E, and F as shown in Exhibit A. The Airport Operations Manager or his/her designee maintains and will provide each permit applicant with a diagram showing the approved locations and the number of Persons each can zone accommodate.
 - b. The DOA approved locations are subject to change from time to time to take into account changes in pedestrian or vehicle flow, construction projects, alterations to the terminal complex and their surroundings, evolving security requirements, emergency conditions, or other unforeseen circumstances which may necessitate a change.
5. **CEO Reservation of Rights.** The CEO reserves the right, at all times, to:
 - a. Impose such reasonable conditions as may be necessary on the proposed activity, such as: (i) the number of Persons allowed to engage in the activity; (ii) the time of the activity; (iii) the place or places the activity occurs; or (iv) the manner of such activity; to avoid injury to Persons or damage to property or to assure the safe and orderly operation of the Airport facilities;
 - b. Immediately revoke any and all permits issued upon the occurrence of an emergency affecting the safety of Persons or property when required in the implementation of security procedures, to avoid injury to Persons or damage to property, or to assure the safe and orderly operation of the Airport facilities.
6. **Required Compliance with Applicable Rules, Regulations, Laws, and Directions.**
 - a. Persons engaged in Expressive Activity shall comply with all

applicable PHL Rules and Regulations, policies, and guidelines, as well as all applicable local, state and federal laws and regulations.

- b. All such activities shall be conducted in a peaceful and orderly manner, without physical harm, molestation, threat, harassment, obscenity, violence, breach of the peace, damage to property, or other unlawful conduct, and without obstructing the use of the airport by others, without hindrance or interference with the proper, safe, orderly, and efficient operation of the airport and the activities conducted thereupon, and without interference with the constitutional rights of others .
- c. Persons engaged in Expressive Activity must obey all directions of Philadelphia or Tinicum Township Police Department officers and DOA personnel designated to facilitate the movement of PHL customers and traffic in, to, and from the Terminals, walkways and roadways.

7. **Prohibited Conduct.** Persons engaged in Expressive Activity shall not under any circumstances:

- a. Engage in Expressive Activity in any area except during the days and times and at the locations assigned by the Airport Operations Manager or his/her designee;
- b. Identify themselves as representatives of the City or the DOA;
- c. Attach signs to clubs, poles, or other hard objects – signs must be carried or otherwise attached to participants;
- d. Conduct games of chance;
- e. Sell, distribute, or hand out any type of food or drink while engaged in Expressive Activities;
- f. Attempt to pin, tie, or attach any symbol, insignia, article, or object to the clothing, luggage, or vehicle of any Person without their consent;
- g. Delay or in any manner assail, coerce, threaten, or physically disturb any member of the public, City, airline, or concession employees or any other Person for any reason;
- h. Wear or display informational signs inside Terminal Buildings;
- i. Block sidewalks, doorways, or roadways;

- j. Interfere with passenger flow, particularly in the area designated for curbside baggage check-in;
- k. Obstruct or interfere with the use of escalators, stairs, corridors, halls, doorways, or elevators at the Airport in conducting their activities;
- l. Destroy, injure, deface, disturb, or tamper with any building, sign, equipment, fixture, marker, or any other structure or property on the Airport;
- m. Place signs, notices, advertisements, or other writings, in or on any structure or building on Airport property;
- n. Place tables, stands, chairs, or other structures on Airport property without the authorization of the CEO or his/her designee;
- o. Use any musical instruments, noise-making devices, sound or voice amplifying apparatus, battery operated and/or electrically powered portable or stationary public address systems, or do anything that will reduce the effectiveness of the public address system or that interferes with the business functions of the Airport;
- p. Use any building or facility at PHL for lodging or sleeping purposes; or
- q. Set or have open or contained fires on Airport premises.

8. Preservation and Maintenance of Airport Premises.

- a. Persons engaged in Expressive Activity shall exercise care to maintain areas in use in a safe and clean condition.
- b. Persons engaged in Expressive Activity shall remove any and all litter caused by their activities.
- c. Persons engaged in Expressive Activity shall not discard, abandon or leave unattended on Airport premises any boxes or other containers or literature, food, or other paraphernalia, except if properly disposed of in Airport trash receptacles.

9. Use of Public Restrooms and Telephones at PHL. Persons engaged in Expressive Activity shall be allowed to use any and all Airport facilities accessible to the public such as restrooms and telephones, provided that said Persons cease all such activity while utilizing such facilities.

10. Risk. Persons engaged in Expressive Activity shall conduct their activities

on Airport premises at their own risk and shall exercise all reasonable diligence and precaution to avoid damage to property or injury to other Persons. Applicants shall be liable for any and all damage to property, including but not limited to Airport property caused by their Expressive Activity.

11. **Possession of Authorization Documents Required.** An applicant or that applicant's authorized representative shall have a copy of any and all permits issued in his/her possession at all times while participating in the activity and shall be required to produce said permit to any Philadelphia Police Department officer, Tinicum Township Police Department officer, or DOA representative upon request.

C. Permit Application

1. Any individual or authorized representative of an organization seeking to engage in Expressive Activity at PHL may request an application packet from the Airport Operations Manager, Division of Aviation, Philadelphia International Airport, Terminal E, Philadelphia, PA 19153, (215) 937-6800.
2. The Permit Application Packet includes:
 - a. Form PLD-1 - Request for Approved Locations (Exhibit B)
 - b. A copy of the PHL Rules and Regulations
3. Completed permit applications must be submitted to the Airport Operations Manager (or his/her designee) no later than seventy-two (72) hours before the planned event, or, if the 72 hours includes some portion of the weekend or a holiday, at least one business day before the planned event.
4. The Airport Operations Manager will process applications in the order received. The Airport Operations Manager will allocate the use of a particular area among competing applicants in the order of receipt of a fully executed Application. The Airport will have priority use of the requested area or areas where the proposed activity conflicts or interferes with a previously scheduled event or with an annual or otherwise regularly-held event or ceremony that is sponsored by or on behalf of the Airport.
5. Each permit application shall contain the following :
 - a) The full name, mailing address (no post office boxes), and telephone number of the sponsoring organization or individual requesting use of a DOA approved location for Expressive Activity. (Form PLD-1, Exhibit B)
 - b) The full name, cell phone number, and email address for a day of

event contact.

- c) The DOA approved location or locations requested. (Form PLD-1, Exhibit B)
- d) The requested hours during which the applicant intends to conduct the activity. (Form PLD-1, Exhibit B)
- e) The requested dates during which the applicant intends to conduct the activity, not to exceed five (5) business days. (Form PLD-1, Exhibit B)
- f) An estimate of the number of Persons who are expected to take part in the Expressive Activity. (Form PLD-1, Exhibit B)
- g) A statement signed by a representative authorized to sign on behalf of the applicant that the applicant agrees to defend, indemnify, and hold harmless the City and its elected and appointed officials, agents, and employees against all losses, costs, claims, suits, actions, damages, liability, and expenses from any damage or injury caused by the acts or omissions of the applicant or Persons within or under the direct control or supervision of the applicant. (Form PLD-1, Exhibit B)
- h) A statement signed by a representative authorized to sign on behalf of the applicant that the information with respect to the application information is true and correct. (Form PLD-1, Exhibit B)
- i) A statement signed by the authorized representative of the applicant that he/she has read these Rules and Regulations at PHL and that the applicant agrees to be bound by these Rules and Regulations. (Form PLD-1, Exhibit B)

D. Approval

1. After the application has been completed in its entirety and submitted to the DOA and if no grounds exist to deny the approval in accordance with subsection E, the CEO or his/her designee will review the application and issue a permit within three (3) business days of the submission of the application.
2. A completed application shall be deemed submitted on the date it is received by the Airport Operations Manager, or, if received on a holiday, a weekend, or after normal business hours, on the next business day that is not a holiday.

3. Approvals/Permits are not transferable.

E. Denial or Revocation of Approval

1. The CEO may deny a permit application or revoke a permit for the following reasons:

a) A fully executed prior application for a permit for the same area and for the same date and time has been received, and a permit has been or will be granted to a different applicant.

b) The Airport has revoked a permit which was previously issued to the applicant in the twelve (12) months preceding the current application.

c) The number of Persons engaged in the proposed Expressive Activity exceeds the total number of Persons allowed in the DOA approved location or locations requested.

d) The applicant or any representative has falsified information on the application.

e) The applicant or any representative intends to use or has used the DOA approved location to conduct a commercial enterprise at the Airport.

f) The activity impedes the operation of the Airport as an air transportation facility.

g) The activity poses a clear and present danger to the safety or security of the traveling public or Airport users.

h) The activity interferes with the ability of the airlines, concessionaires, tenants, and other authorized Airport users to conduct their business in an orderly manner.

i) The activity hinders pedestrian flow, creates congestion, or blocks efficient movement of Persons within and around the Airport terminals and other facilities.

j) The activity interferes with the ability of others to hear Airport Announcements or see Airport signage.

k) The applicant or any representative has engaged in Expressive Activity at any place other than a DOA location for which the applicant was approved.

l) The applicant or any representative violates any provision of these Rules and Regulations or any rule, regulation, ordinance, statute other law issued by any governmental authority having jurisdiction over the Airport.

m) An event such as a snowstorm; aircraft accident; air traffic delay; power failure; transportation strike; or a security incident has occurred and the Expressive Activity would create a danger to Persons or property or impede Airport operations.

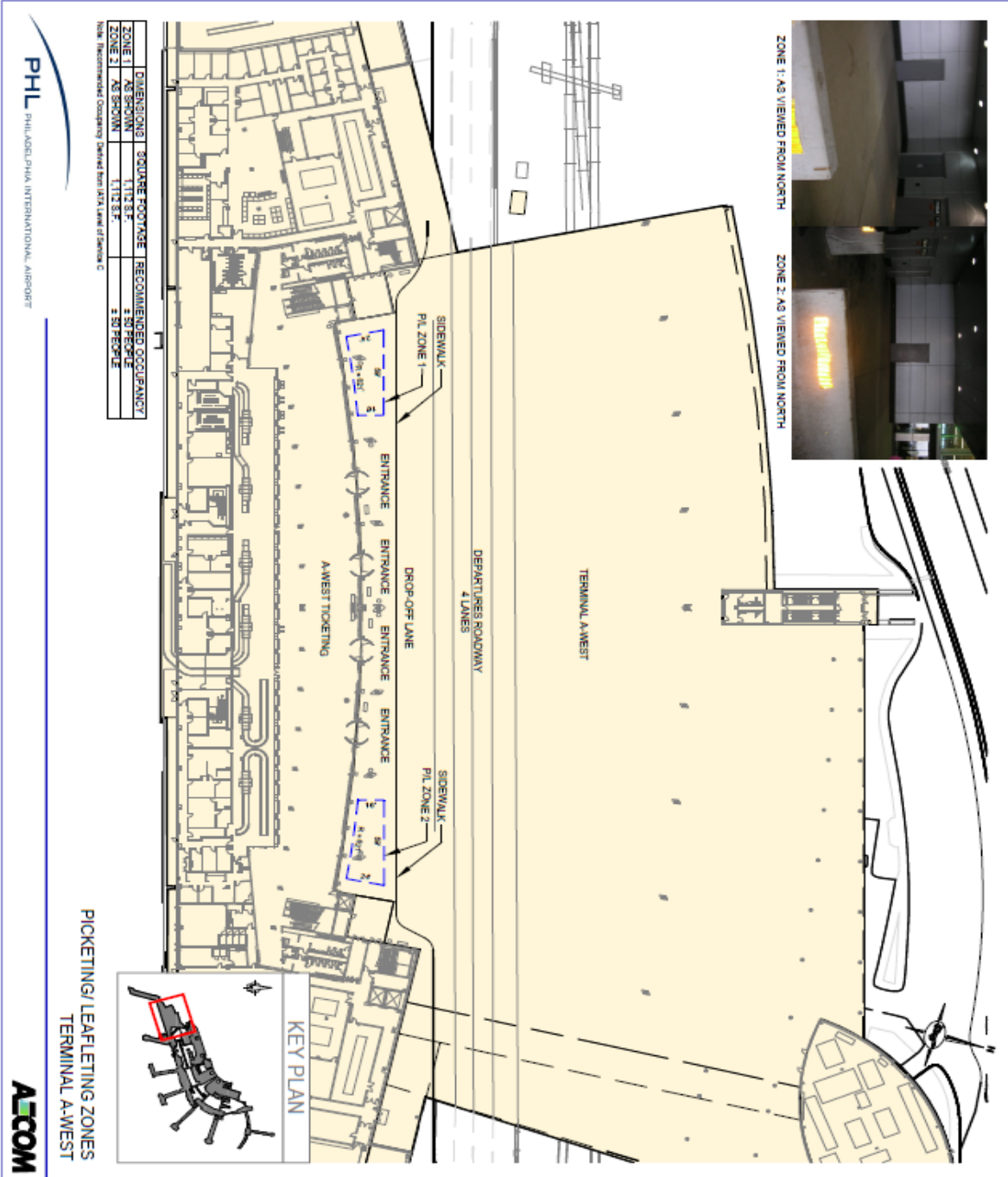
F. Review Period and Appeal

The denial of an application or the revocation of any permit provided for herein may be appealed to the CEO within thirty (30) days of denial or revocation. The CEO or his/her designee shall provide for a hearing for the review of such denial within ten (10) days of receipt of such appeal. At such hearing, the appellant shall be given an opportunity to be heard, to present evidence on his/her behalf and may be represented by counsel. The hearing shall be recorded. The hearing officer shall issue a final administrative decision on the matter within ten (10) days of such hearing.

G. Accidents/Reporting Responsibilities

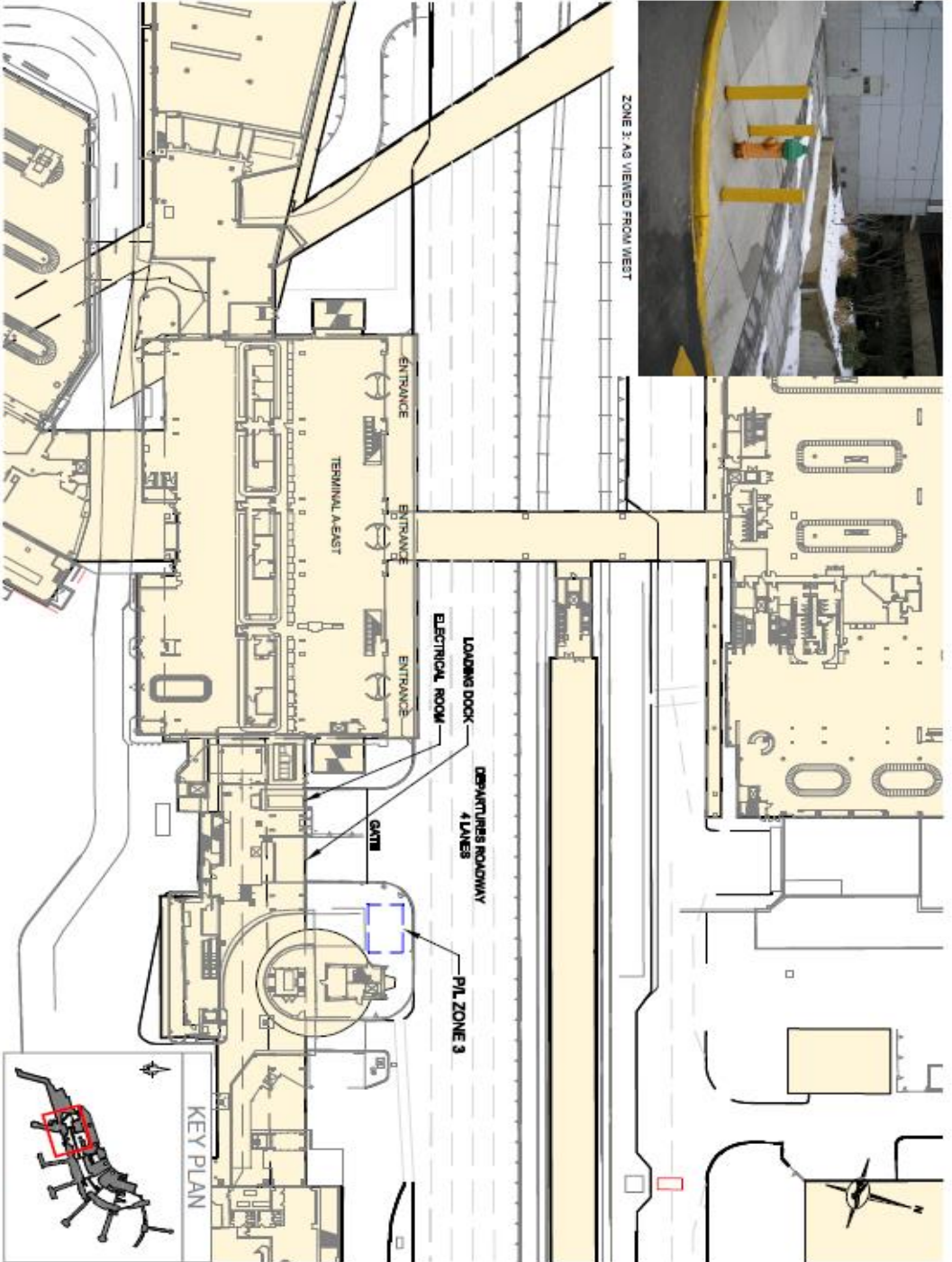
If any participant is involved in an accident or other incident in which any Person is injured or property is damaged, a participant or authorized representative of the participating organization shall immediately notify Airport Operations at (215) 937-6800. If someone is injured contact (215) 937-3111 immediately.

EXHIBIT A DOA Designated Locations





ZONE 3, A3 VIEWED FROM WEST

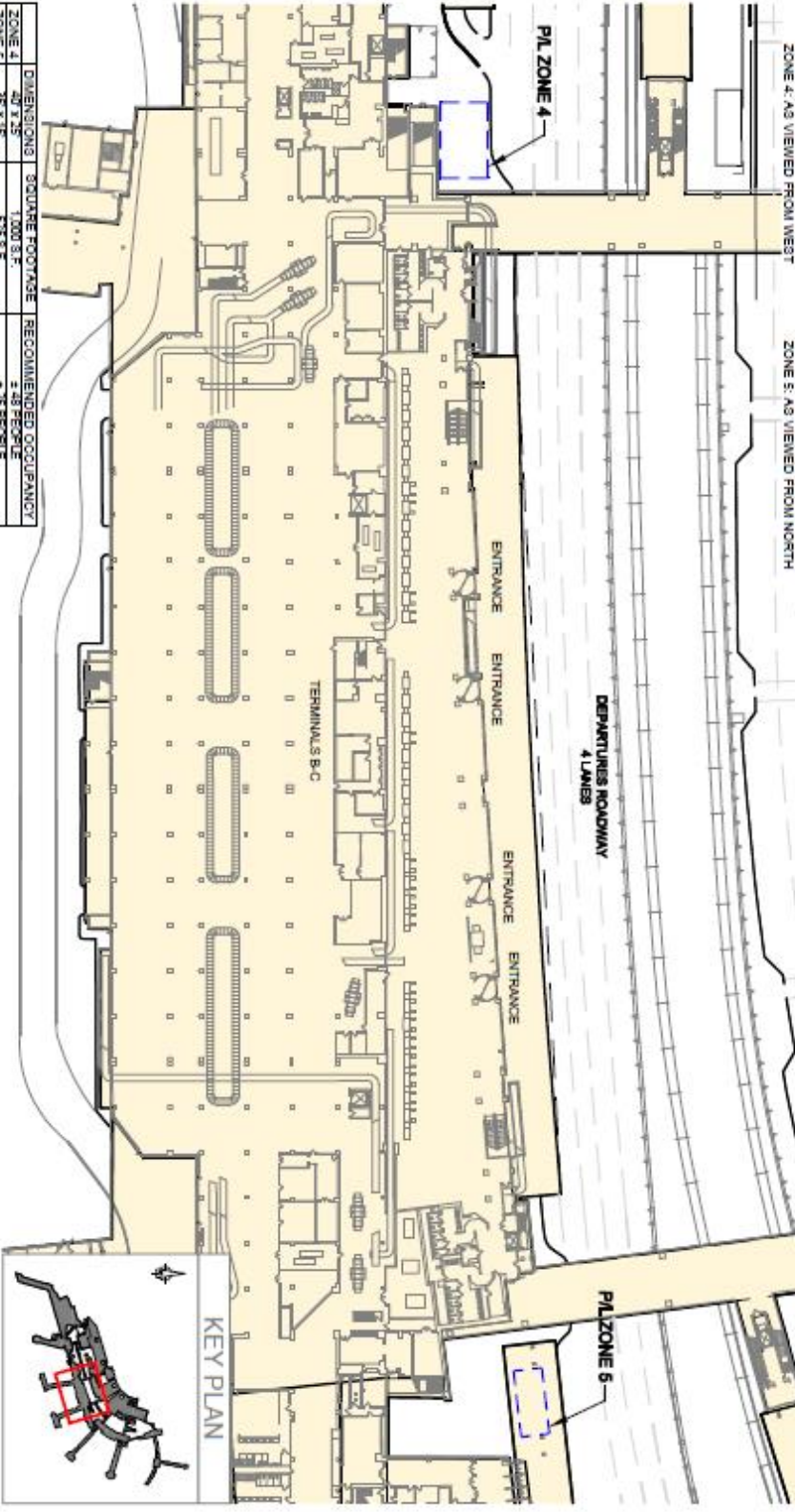


DIMENSIONING	SQUARE FOOTAGE	RECOMMENDED OCCUPANCY
ZONE 3	307 X 207	600 S.F.
		# 29 PEOPLE

Note: Recommended Occupancy Derived from IATA Level of Service C

PHL PHILADELPHIA INTERNATIONAL AIRPORT

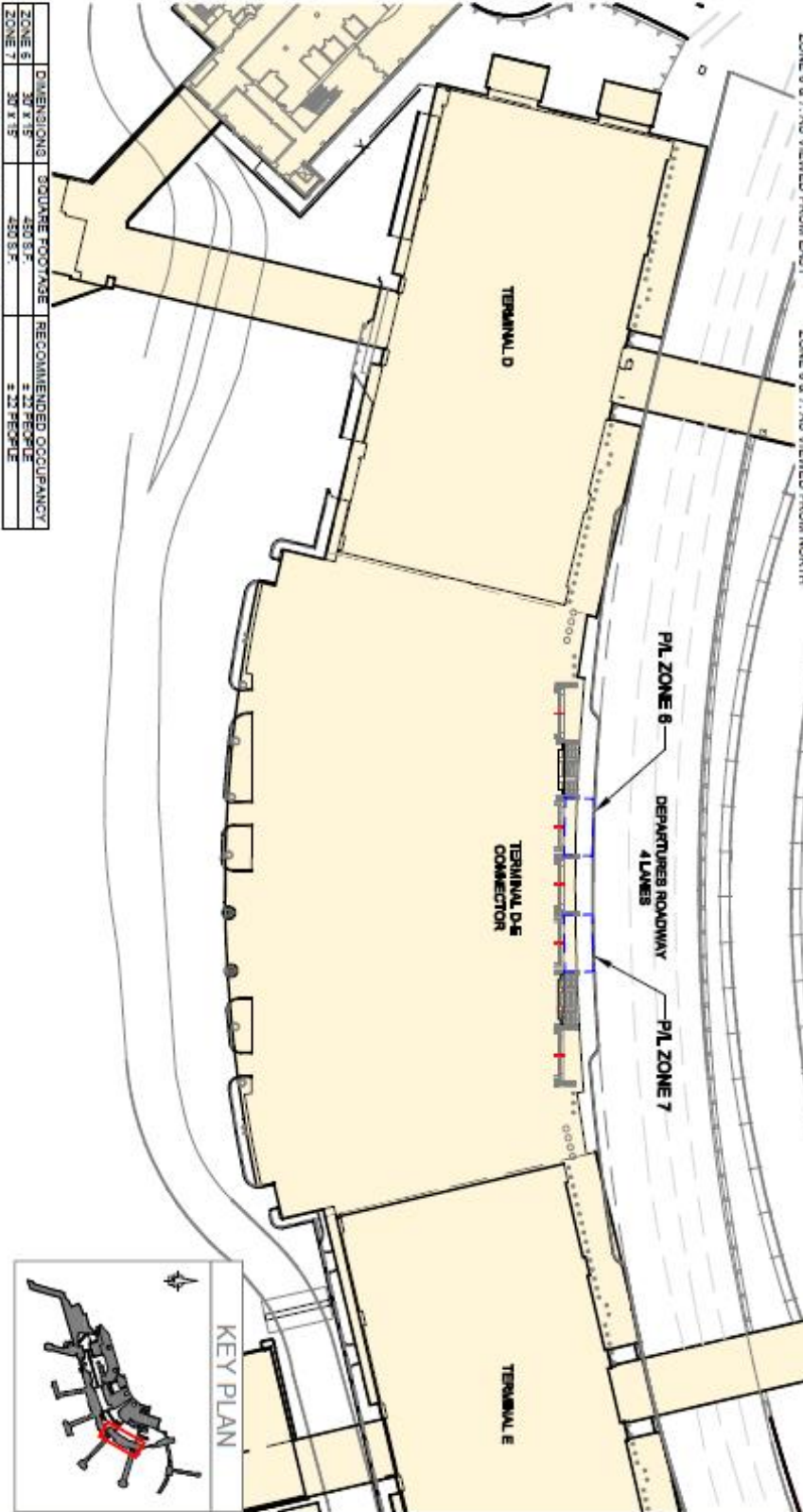
ATCOM



ZONE	DIMENSIONS	SQUARE FOOTAGE	RECOMMENDED OCCUPANCY
ZONE 4	47' x 25'	1,175 SF	2-48 PEOPLE
ZONE 5	25' x 15'	375 SF	2-25 PEOPLE

Note: Recommended Occupancy Derived from IATA Level of Service C

PICKETING/LEAFLETING ZONES
TERMINAL B - C

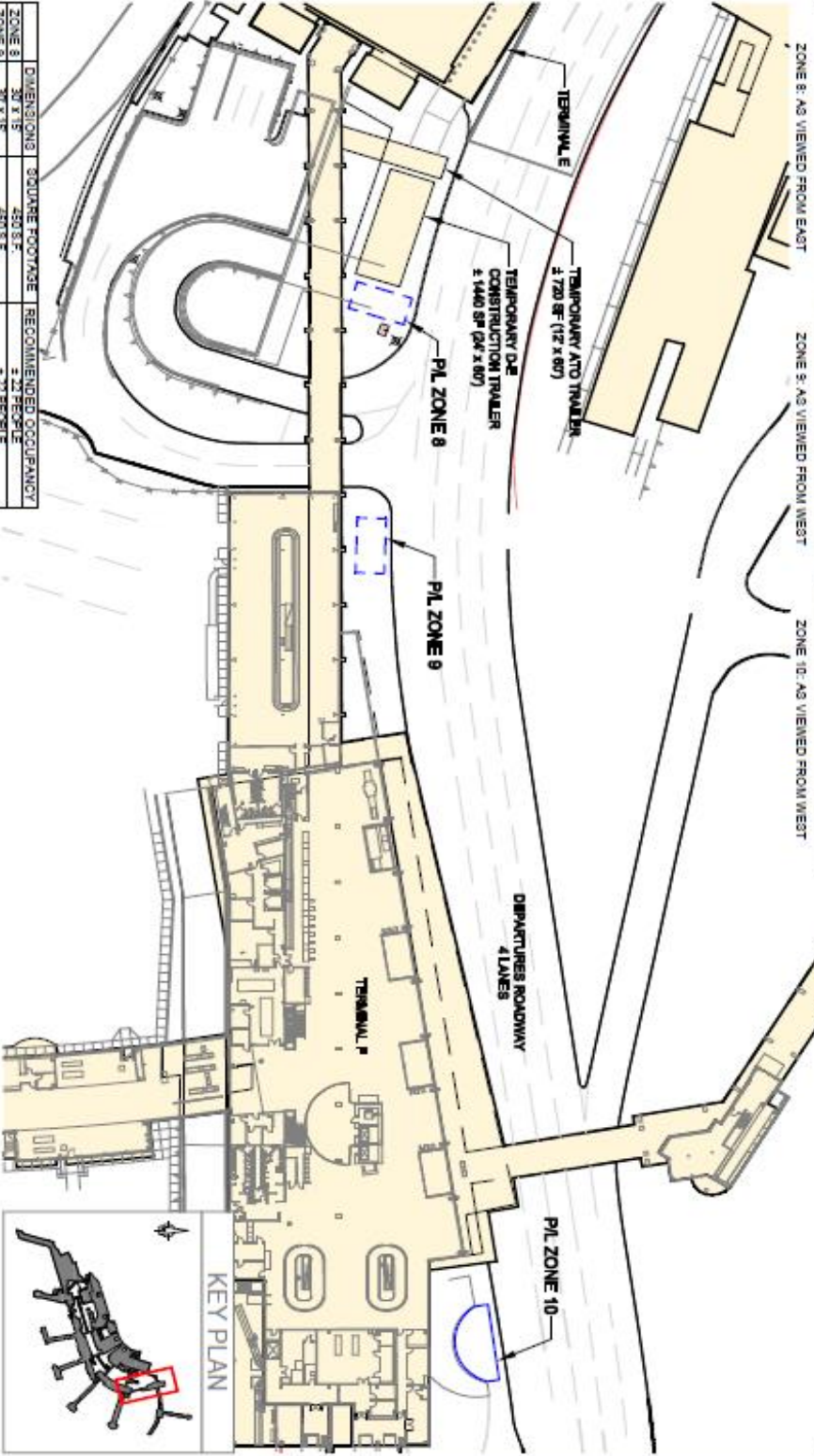


ZONE	DIMENSIONS	SQUARE FOOTAGE	RECOMMENDED OCCUPANCY
ZONE 6	30' X 15'	450 S.F.	27 PEOPLE
ZONE 7	30' X 15'	450 S.F.	27 PEOPLE

NOTE: Recommended Occupancy Derived from IATA Level of Service C

PICKETING/ LEAFLETING ZONES
TERMINAL D - E





DIMENSIONS	SQUARE FOOTAGE	RECOMMENDED OCCUPANCY
ZONE 8 30' x 15'	450 S.F.	2.22 PEOPLE
ZONE 9 30' x 15'	450 S.F.	2.22 PEOPLE
ZONE 10 20' x 7' (2x2)	280 S.F.	2.33 PEOPLE

Note: Recommended Occupancy Derived from IBC/Law of Service C

PICKETING/LEAFLETING ZONES
TERMINAL E - F

**Exhibit B- FORM PLD-1
REQUEST FOR APPROVED LOCATIONS**

A. Applicant Information

Name of Sponsoring Organization or Individual to be represented: _____

Address: _____ City _____ Zip Code _____
Telephone: _____ Fax _____ E-mail _____

B. Day of Event Contact

Name of Day of Event Contact Person: _____

Cell Phone Number: _____ E-mail _____

C. Location or Locations Requested (Circle):

A-West A-East B/C D/E F

D. Hours Requested (Circle): 5 a.m.-12:00 p.m. 12:00 p.m.-5 p.m. 5 p.m.-10 p.m.

E. Dates Requested (may not exceed 5 business days): _____

F. Estimated Number of Persons: _____

G. Person/Organization intends on using tables, stands, chairs, or other structures: Yes ___ No ___
If "Yes," please describe: _____

H. Certification. I hereby certify that:

I am authorized to submit this application on behalf of the above named applicant and that the information contained herein is true and correct to the best of my knowledge, information and belief;

I agree that the applicant will defend, indemnify, and hold harmless the City and its elected and appointed officials, agents, and employees against all losses, costs, claims, suits, actions, damages, liability and expenses resulting from any damage or injury caused by the acts or omissions of the applicant or Persons within or under the direct control or supervision of the applicant; and

That as an authorized representative of the applicant, I have read the rules and regulations for Expressive Activity at the Airport and agree to bind the applicant to the provisions of the Rules and Regulations.

By: _____ Date: _____

Title: _____

FOR DOA USE ONLY: Approved By: _____ Date: _____ Title: _____
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